

Message Text

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ACTION IO-10

INFO OCT-01 EUR-12 ISO-00 CIAE-00 DODE-00 PM-03 H-01

INR-05 L-02 NSAE-00 NSC-05 PA-01 RSC-01 PRS-01 SP-02

SS-15 AF-04 ARA-06 EA-06 NEA-06 ACDA-05 NSCE-00

SSO-00 USIE-00 INRE-00 /086 W
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FM USMISSION USUN NY

TO SECSTATE WASHDC IMMEDIATE 8460

INFO AMEMBASSY ATHENS

AMEMBASSY ANKARA

AMEMBASSY LONDON

AMEMBASSY NICOSIA

USMISSION NATO

AMEMBASSY MOSCOW

C O N F I D E N T I A L USUN 5931

E.O. 11652: GDS

TAGS: PFOR, CY, TU, UNSC

SUBJ: DECEMBER 12 SC CONSULTATIONS ON UNFICYP EXTENSION

REF: USUN 5932

SUMMARY: DECEMBER 12 SC CONSULTATIONS PRODUCED NO AGREEMENT
ON TEXT OF RESOLUTION EXTENDING UNFICYP. ISSUE CONTINUED
TO BE FUNDAMENTAL DISAGREEMENT BETWEEN TURKS AND CYPRIOTS
ON WHETHER WORDING "GOVERNMENT OF CYPRUS" SHOULD BE USED
IN PARAGRAPH GIVING CONSENT TO CONTINUATION OF FORCE.
SOVIETS ARGUED CYPRIOT CASE FOR RETENTION OF TRADITIONAL
FORMULA. OTHERS, INCLUDING US, MAINTAINED THAT CONSENT
OF ALL PARTIES WAS ESSENTIAL IF FORCE WAS TO OPERATE
EFFECTIVELY THROUGHOUT ISLAND. SC PRESIDENT WAS AUTHORIZED
TO TRY OUR TWO NEW FORMULAS WITH PARTIES. END SUMMARY.

1. SC PRESIDENT MCINTYRE (AUSTRALIA) BEGAN CONSULTATIONS BY
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SAYING THAT HIS DISCUSSIONS WITH PARTIES OVER PAST FEW DAYS HAD

REVEALED DIAMETRICALLY OPPOSED VIEWS ON WORDING OF RESOLUTION EXTENDING UNFICYP. ESSENTIAL PROBLEM WAS DISAGREEMENT AS TO HOW GOVERNMENT OF CYPRUS SHOULD BE DESCRIBED. CYPRIOTS INSIST ON RETENTION OF TRADITIONAL FORMULA THAT "GOVERNMENT OF CYPRUS" AGREES TO RENEWAL OF FORCE, WHILE TURKISH GOVERNMENT WILL NOT ACCEPT THAT FORMULA. (SEE PREAMBULAR PARA 3 OF REFTEL DRAFT RES.) IN ADDITION, WHILE BOTH SIDES AGREE TO EXTENSION OF MANDATE, BOTH INSIST THAT FACT OF THEIR AGREEMENT BE RECORDED IN SC RESOLUTION. MCINTYRE CONCLUDED THAT HE HAD TO REPORT TO SC THAT SO FAR HE HAD FAILED TO OBTAIN ALL SIDES' AGREEMENT. HE SAID HE NEVERTHELESS WAS PRESENTING COUNCIL WITH DRAFT, EVEN THOUGH CYPRUS HAD INDICATED IT COULD NOT ACCEPT IT BECAUSE IT REFERRED TO "REPUBLIC OF CYPRUS."

2. USSR PERM REP MALIK SAID HE COULD SEE NO REASON FOR AMB MCINTYRE'S DEPARTURE FROM PAST PRACTICE. ALL PAST EXTENSIONS ON UNFICYP HAD STATED THAT CYPRUS GOVERNMENT HAD GIVEN ITS CONSENT, AND ANY DEPARTURE FROM THIS WAS UNACCEPTABLE. MALIK SAID IT WAS IRONIC THAT AFTER FOREIGN FORCES TRIED TO THROW OUT CYPRUS GOVERNMENT, SC SHOULD AGREE TO WORDS THAT IMPLIED GOVERNMENT NO LONGER EXISTED.

3. NUMBER OF NONALIGNED COUNCIL MEMBERS INTERVENED TO SAY THEY PREFERRED THAT "GOVERNMENT OF CYPRUS" WORDING SHOULD NOT BE CHANGED. MCINTYRE SAID HE UNDERSTOOD PRINCIPLE INVOLVED, BUT STRESSED IMPORTANCE OF TAKING ACCOUNT OF CHANGED CONDITIONS IN CYPRUS IF UNFICYP WAS TO FUNCTION EFFECTIVELY AND NOT BE CONFINED TO TWO-THIRDS OF ISLAND.

4. AMB SCHAUFLE SAID SIGNIFICANT CHANGES HAD INTERVENED SINCE LAST EXTENSION OF UNFICYP, AND THEY COULD NOT BE IGNORED. HE SAID SC PRESIDENT'S FORMULATION WAS NOT A BAD ONE; IN FACT IT WAS PERHAPS MORE NEUTRAL THAN PAST USAGE. COUNCIL SHOULD NOT BE RESTRICTED TO ONE FORMULA. IN PAST IT HAD USED OTHER FORMULAS, CALLING FOR EXAMPLE ON COUNTRIES BY NAME RATHER THAN ON THEIR GOVERNMENTS. SCHAUFLE SAID US HAD NO ONE FORMULA TO OFFER, BUT DID STRONGLY BELIEVE THAT WHATEVER WAS ADOPTED MUST BE ACCEPTABLE TO ALL PARTIES.

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5. UK PERM REP RICHARD PUT FORWARD TWO SUGGESTIONS AT DIFFERENT TIMES. FIRST WAS FOLLOWING ALTERNATIVE LANGUAGE FOR CONTROVERSIAL PREAMBULAR PARA: "NOTING THAT THE NECESSARY CONDITIONS AND CONSENT REFERRED TO IN PREVIOUS RESOLUTIONS RENEWING THE MANDATE OF UNFICYP CONTINUE TO APPLY." SECOND SUGGESTION WAS THAT, IF NOTHING ELSE SUITED ALL SIDES, MCINTYRE SHOULD PROPOSE SIMPLEST POSSIBLE RESOLUTION,

VIZ, NOTE SYG'S REPORT AND PREVAILING CONDITIONS ON ISLAND,
AND DECIDE TO EXTEND MANDATE FOR ANOTHER SIX MONTHS.

6. MCINTYRE SAID HE THOUGH THIS WAS A POSSIBILITY, THOUGH
CYPRIOTS WOULD OBJECT VIGOROUSLY TO OMISSION OF PARA IN
WHICH GOC CONSENTED TO EXTENSION. HE ASKED FOR COUNCIL'S
OPINION ON STILL ANOTHER FORMULATION. THIS WAS TO RETAIN
TRADITIONAL PREAMBULAR PARA INCLUDING "GOVERNMENT OF CYPRUS"
BUT TO COMPENSATE TURKS BY CHANGING FINAL OPERATIVE PARA
TO READ AS FOLLOWS:

QUOTE: APPEALS AGAIN TO THE PARTIES CONCERNED, INCLUDING
THE REPRESENTATIVES OF THE TWO COMMUNITIES IN CYPRUS,
HAVING REGARD TO THEIR ACCEPTANCE OF THE NEED TO KEEP
THE UNITED NATIONS PEACEKEEPING FORCE IN CYPRUS FOR A
FURTHER PERIOD, TO EXTEND THEIR FULL COOPERATION TO THE
FORCE IN ITS CONTINUING PERFORMANCE OF ITS DUTIES.
UNQUOTE.

7. ONLY COUNCIL MEMBER TO DISAPPROVE OF LATTER
FORMULA WAS AMB MALIK, WHO FELT THERE WAS NO REASON TO INCLUDE
A REFERENCE TO "THE REPRESENTATIVES OF THE TWO COMMUNITIES."
AMB SCHAUFELER ASKED IF MCINTYRE HAD REASON TO BELIEVE THIS
VERSION WOULD BE ACCEPTABLE TO ALL PARTIES. MCINTYRE REPLIED
THAT HE HAD NOT HAD TIME TO CONSULT CYPRIOTS, THAT GREECE HAD
SUPPORTED IT AND THAT TURKS CONSIDERED IT REALLY DID NOT MEET
PROBLEM. NEVERTHELESS, MCINTYRE SAID, HE THOUGH THIS
"COMPENSATORY FORMULA" MIGHT HAVE CHANCE OF AGREEMENT BY ALL
SIDES.

8. CONSULTATIONS CLOSED WITH UNDERSTANDING THAT MCINTYRE
WOULD GO BACK TO PARTIES WITH LATTER FORMULATION, EVEN
THOUGH HE COULD NOT INDICATE UNANIMOUS SC ENDORSEMENT OF
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IT BECAUSE OF SOVIET RESERVATION. (IF PARTIES AGREE, IT
HIGHLY IMPROBABLE THAT USSR WILL MAINTAIN ITS OBJECTION.)
CONSENSUS OF COUNCIL APPEARED TO FAVOR DROPPING BACK
TO AMB RICHARD'S "BARE BONES" WORDING IF PARTIES COULD
NOT AGREE TO MCINTYRE'S FINAL FORMULA.

9. FURTHER SC CONSULTATIONS SCHEDULED FOR 11 A.M.
DECEMBER 13.
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